### Town of Northborough



Annual Town Meeting Warrant 2018

### 2018 ANNUAL TOWN MEETING WARRANT

On the following pages you will find the Warrant for the 2018 Annual Town Meeting.

The Warrant sets the format for Annual Town Meeting which commences on the fourth Monday in April (April 23, 2018, at 7:30 p.m. at the Algonquin Regional High School). This year's Warrant is composed of 41 Articles. An Article is the mechanism by which residents are asked to consider some form of action during Town Meeting. For example, Article 6 asks residents to consider acceptance of the Northborough School K-8 operational budget. Following some Articles, you will find a brief explanation (unless it is self-explanatory). Motions will be made at Town Meeting to move each Article to initiate discussion and voting.

As this document is sent to be printed each year in excess of a month before Town Meeting, it is possible that certain figures (and therefore certain motions) may change.

Included with this year's Warrant is a summary of the Town's operational budget, a summary of revenues and expenditures for the Town and Schools and the Financial Planning Committee's report. Details of the Town Budget are available in the Selectmen's Office as well as the Library and available on the Town's website. The Budgets of the Northborough Public Schools and Northborough-Southborough Regional School District are available at the Superintendent's Office at the Neary School, 53 Parkerville Road in Southborough. The Budget of the Assabet Valley Regional Vocational High School is available from the District Offices located at 215 Fitchburg Street in Marlborough.

I wish to recognize the efforts of the Town's Boards, Committees, Commissions and Town Departments in contributing to the preparation of the FY2019 Budget and the drafting of the Warrant.

Respectfully submitted,

John W. Coderre Town Administrator

GENERAL FUND BUDGET SUMMARY	22
ENTERPRISE FUNDS BUDGET SUMMARY	24
PUBLIC EDUCATION BUDGET SUMMARY	25
REVENUE AND EXPENDITURE SUMMARY	26
REPORT OF THE FINANCIAL PLANNING COMMITTEE	28
CAPITAL IMPROVEMENT PROGRAM SUMMARY FY2019-2024	36
CONSOLIDATED PERSONNEL BYLAW AMENDMENTS	40

### TOWN OF NORTHBOROUGH

### ANNUAL TOWN MEETING WARRANT APRIL 23, 2018

### **WORCESTER, SS**

### **GREETINGS:**

To any Constable in the Town of Northborough, County of Worcester:

In the name of the Commonwealth of Massachusetts, you are hereby commanded to warn and notify the legal voters of the Town of Northborough to meet at THE ALGONQUIN REGIONAL HIGH SCHOOL on MONDAY, the TWENTY-THIRD day of April 2018 at 7:30 p.m. to act on the following warrant articles:

### **ARTICLE 1: Appointing Deputy Moderator**

To see if the Town will vote to ratify the appointment by the Moderator of Gerald Hickman as Deputy Moderator, as provided by Article II, Section 2-2 of the Northborough Home Rule Charter.

### **ARTICLE 2: Compensating Balance Agreement**

To see if the Town will vote to authorize the Treasurer, with the approval of the Board of Selectmen, to enter into a Compensating Balance Agreement or Agreements pursuant to Massachusetts General Laws, Chapter 44, Section 53F, if necessary.

This Article provides authorization for the Town to enter into a compensating balance agreement in order to obtain banking services. A compensating balance is an arrangement by which a town maintains municipal funds on deposit in return for banking services. Under such an arrangement, the earnings retained by the bank on the account balances "compensate" the bank for the services provided.

### **ARTICLE 3: Prior Year's Bills**

To see if the Town will vote to raise and appropriate or transfer from unappropriated available funds in the Treasury, or other available funds, a sum of money to pay bills incurred in prior years, or take any action relative thereto.

Town Meeting action is required to pay bills incurred in prior fiscal years. This
Article will be passed over if no bills for goods and services incurred in prior
fiscal years are presented to the Town.

### **ARTICLE 4: Town Budget**

To see if the Town will vote to raise and appropriate and transfer from available funds the sum of Twenty Two Million Five Hundred Thirty Six Thousand Seven Hundred Four Dollars (\$22,536,704) for Town Government as displayed below, and to meet said appropriation, the following sums available for appropriation be transferred:

### From:

Transfer from Cemetery Trust Fund Income	\$346
Transfer from Cemetery Sale of Lots	\$14,500
Transfer from Debt Exclusion Premium Reserve	\$14,204
Transfer from Title V Reserve	\$4,532
Transfer from Conservation Commission Fees	\$6,245
Transfer from Fire Emergency Medical Services Revolving Fund	\$322,608
Transfer from Recreation Revolving Fund	\$155,677
Transfer from Animal Control Revolving Fund	\$27,000
Transfer from Medicare Part D Subsidy	\$61,418
Transfer from PEG Access Cable Related Fund	\$361,298
Free Cash	\$500,000

for a total of One Million Four Hundred Sixty Seven Thousand Eight Hundred Twenty Eight Dollars (\$1,467,828) and that the sum of Twenty One Million Sixty Eight Thousand Eight Hundred Seventy Six Dollars (\$21,068,876) be raised by taxation.

### **ARTICLE 5: Water, Sewer and Solid Waste Enterprise Funds**

To see if the Town will vote to raise and appropriate and transfer from available funds the sum of Five Million Four Hundred Forty One Thousand Two Hundred Seventy Two Dollars (\$5,441,272) for Water, Sewer and Solid Waste Funds as displayed below for the operation of the Water, Sewer and Solid Waste Utilities, and to meet said appropriation, the following sums available for appropriation be transferred:

### From:

Water Fund Free Cash	\$121,347
Solid Waste Fund Free Cash	\$106,679

Raise and Appropriate by Taxation:

Solid Waste General Fund Subsidy	\$217.160

for a total of Four Hundred Forty Five Thousand One Hundred Eighty Six Dollars (\$445,186) and that the sum of Four Million Nine Hundred Ninety Six Thousand Eighty Six Dollars (\$4,996,086) be financed from Water, Sewer and Solid Waste Revenues.

Water Fund	\$2,496,718
Sewer Fund	\$2,132,715
Solid Waste	\$ 811,839
Total	\$5,441,272

### **ARTICLE 6: Northborough K-8 Schools Budget**

To see if the Town will vote to raise and appropriate by taxation the sum of Twenty Four Million Two Hundred Sixty Five Thousand Five Hundred Ninety Three Dollars (\$24,265,593) for the operation of the Northborough Public Schools, or take any action relative thereto.

### **ARTICLE 7: Algonquin Regional High School Budget**

To see if the Town will vote to raise and appropriate by taxation Northborough's share of the assessment for the operation of the Northborough-Southborough Regional School District, the sum of Eleven Million Nine Hundred Thirty Three Thousand Seven Hundred Sixty Three Dollars (\$11,933,763), or take any action relative thereto.

### **ARTICLE 8: Assabet Valley Regional Vocational School District Budget**

To see if the Town will vote to raise and appropriate by taxation Northborough's share of the assessment for the operation and debt service of the Assabet Valley Regional Vocational School District, the sum of Seven Hundred Fifty Seven Thousand Seven Hundred Twenty Two Dollars (\$757,722), or take any action relative thereto.

### **ARTICLE 9: Library Grants**

To see if the Town will vote to authorize the Library Trustees to accept and spend a sum of money received under the Library Incentive and Municipal Equalization Grants, and the Nonresident Circulation Offset program, under the provisions of Massachusetts General Laws Chapter 78, Sections 19A and 19B, and 605 CMR 4.00, and as supplemented or amended by current state budget language, to be used by the Library Trustees for books, automation costs, or in any way that may benefit the library, and to apply for State aid for the coming fiscal year.

### **ARTICLE 10: Authorization for Grant Applications**

To see if the Town will vote to authorize the Board of Selectmen to make such application as may be necessary for Federal and/or State funds or grants, to accept such funds or grants and to expend those funds as required by the various acts, if and when such funds are received.

Allows the Town to apply for grant funds through Federal and/or State agencies.

### **ARTICLE 11: Revolving Funds Bylaw and Authorization of Expenditure Limits**

To see if the Town will vote to

A) amend the general by-laws of the Town by adding a new section to authorize revolving funds for use by certain Town departments, boards, committees, agencies or officers under Massachusetts General Laws Chapter 44, § 53E½, as follows:

### 1-56-051 Departmental Revolving Funds

- 1. Purpose. This by-law establishes and authorizes revolving funds for use by Town departments, boards, committees, agencies or officers in connection with the operation of programs or activities that generate fees, charges or other receipts to support all or some of the expenses of those programs or activities. These revolving funds are established under and governed by General Laws Chapter 44, § 53E½.
- 2. Expenditure Limitations. A department or agency head, board, committee or officer may incur liabilities against and spend monies from a revolving fund established and authorized by this bylaw without appropriation subject to the following limitations:
- A. Fringe benefits of full-time employees whose salaries or wages are paid from the fund shall also be paid from the fund.
- B. No liability shall be incurred in excess of the available balance of the fund.
- C. The total amount spent during a fiscal year shall not exceed the amount authorized by Town Meeting on or before July 1 of that fiscal year, or any increased amount of that authorization that is later approved during that fiscal year by the Board of Selectmen and the Appropriations Committee.
- 3. Interest. Interest earned on monies credited to a revolving fund established by this by-law shall be credited to the general fund.
- 4. Procedures and Reports. Except as provided in General Laws Chapter 44, § 53E½ and this bylaw, the laws, charter provisions, by-laws, rules, regulations, policies or procedures that govern the receipt and custody of Town monies and the expenditure and payment of Town funds shall apply to the use of a revolving fund established and authorized by this by-law. The Town Accountant shall include a statement on the collections credited to each fund, the encumbrances and expenditures charged to the fund and the balance available for expenditure in the regular report the Town Accountant provides the department, board, committee, agency or officer on appropriations made for its use.
- 5. Authorized Revolving Funds. The Table establishes:
- A. Each revolving fund authorized for use by a Town department, board, committee, agency or officer,
- B. The department or agency head, board, committee or officer authorized to spend from each fund,
- C. The fees, charges and other monies charged and received by the department, board, committee, agency or officer in connection with the program or activity for which the fund is established that shall be credited to each fund by the Town Accountant,
- D. The expenses of the program or activity for which each fund may be used,

<u>A</u> Revolving Fund	B Department, Board Committee, Agency or Officer Authorized to Spend from Fund	C Fees, Charges or Other Receipts Credited to Fund	D Program or Activity Expenses Payable from Fund
Fire Department	Fire Chief	Hazardous materials charges, education programs, alarm monitoring fees, and ambulance service fees	Hazardous materials preparedness and response, education programs, alarm monitoring expenses, and ambulance service expenses
<b>Animal Control</b>	Town Administrator	Dog license fees and related late fees	Animal Control Officer contractual services
Family & Youth Services	Family & Youth Services Director	Program fees	Program expenses
Council on Aging	Senior Center Director	Transportation and program fees	Transportation and Senior Center programs
Community Affairs	Community Affairs Committee	Program fees	Program expenses
Library	Library Director	Program fees	Program expenses

### And

B) authorize annual expenditure limits for said revolving funds for Fiscal Year 2019 as shown in the table below:

Revolving Fund	Annual Expenditure Limit
Fire Department	\$500,000
Animal Control	\$50,000
Family & Youth Services	\$20,000
Council on Aging	\$200,000
Community Affairs	\$20,000
Library	\$20,000

or take any other action relative thereto.

This article creates a bylaw for the Town's Revolving Funds and is necessitated following changes made to Massachusetts General Laws through the Municipal Modernization Act of 2016. The addition to the bylaws will be reviewed by the Attorney General, and once approved will not be revisited unless a new revolving fund is proposed or the purpose is changed for an existing revolving fund. However, an annual vote will be required to establish expenditures limits for the funds.

### **ARTICLE 12: Appropriations Committee Reserve Fund**

To see if the Town will vote to appropriate the sum of One Hundred Seventy Five Thousand Dollars (\$175,000) for a Reserve Fund to provide for extraordinary or unforeseen expenditures in accordance with Massachusetts General Laws Chapter 40, Section 6, and to meet said appropriation, One Hundred Seventy Five Thousand Dollars (\$175,000) be transferred from Free Cash, or take any action relative thereto.

- This Article provides the Town operations with an option for the funding of extraordinary or unforeseen expenditures during the year.

### **ARTICLE 13: Stabilization Fund Contribution**

To see if the Town will vote to appropriate the sum of Two Hundred Thousand Dollars (\$200,000) for transfer to the Stabilization Fund, and to meet said appropriation, the sum of Two Hundred Thousand Dollars (\$200,000) be transferred from Free Cash, or take any action relative thereto.

- This Article provides for a contribution to the Stabilization Fund or general savings account for the Town.

### **ARTICLE 14: Algonquin Regional High School Stabilization Fund**

To see if the Town will vote to authorize the Northborough-Southborough Regional School District to establish a Stabilization Fund according to Chapter 71, Section 16G 1/2 of the General Laws for the purposes of funding capital items as identified in the Northborough-Southborough Regional School District Capital Plan.

### **ARTICLE 15 (CIP): Police – Police Cruiser Replacements**

To see if the Town will vote to appropriate the sum of Eighty-Seven Thousand Dollars (\$87,000) for the use of the Police Department for the purchase of two new patrol vehicles, and to meet said appropriation the sum of Eighty-Seven Thousand Dollars (\$87,000) be transferred from Free Cash.

 This Article provides funds for the purchase of two new patrol vehicles. Included in the funding request is the cost of outfitting the vehicles with ancillary equipment and mobile data terminals.

### ARTICLE 16 (CIP): MIS/GIS – GIS Aerial Photography and Mapping

To see if the Town will vote to appropriate the sum of One Hundred Forty Thousand Dollars (\$140,000) for the use of the MIS/GIS Department for a new aerial photography and mapping project, and to meet said appropriation the sum of One Hundred Forty Thousand Dollars (\$140,000) be transferred from Free Cash.

 This Article provides funds for a new aerial photography and mapping project to update the Town's Geographic Information System. The last update was done in 2008.

### **ARTICLE 17 (CIP): DPW – One-Ton Dump Truck Replacement with Hot Box and Plow** To see if the Town will vote to appropriate the sum of One Hundred Forty Thousand Dollars (\$140,000) for the use of the DPW Department for the purchase of a one-ton dump truck with a plow and asphalt hot box, and to meet said appropriation the sum of One Hundred Forty Thousand Dollars (\$140,000) be transferred from Free Cash.

This Article provides funds for the purchase of a one-ton dump truck with a plow and asphalt hot box to replace a 2008 one-ton dump truck that has surpassed its useful life expectancy of about 10 to 12 years.

### ARTICLE 18 (CIP): DPW – Street Sweeper Replacement

To see if the Town will vote to appropriate the sum of Two Hundred Thirty-One Thousand Dollars (\$231,000) for the use of the DPW Department for the purchase of a street sweeper, and to meet said appropriation the sum of Two Hundred Thirty-One Thousand Dollars (\$231,000) be transferred from Free Cash.

- This Article provides funds for the purchase of a street sweeper to replace a 2007 street sweeper that has surpassed its useful life expectancy of about 10 years.

### **ARTICLE 19 (CIP): DPW – Skid Steer Replacement**

To see if the Town will vote to appropriate the sum of One Hundred Five Thousand Dollars (\$105,000) for the use of the DPW Department for the purchase of a skid steer, and to meet said appropriation the sum of One Hundred Five Thousand Dollars (\$105,000) be transferred from Free Cash.

 This Article provides funds for the purchase of a skid steer to replace a 2006 skid steer.

### **ARTICLE 20 (CIP): DPW – Road Improvements and Maintenance**

To see if the Town will vote to appropriate the sum of Three Hundred Thousand Dollars (\$300,000) for Road Improvements and Maintenance, and to meet said appropriation the sum of Three Hundred Thousand Dollars (\$300,000) be transferred from Free Cash.

 This Article provides funds in addition to the FY2019 Chapter 90 allocation in order to maintain current road conditions in accordance with the Pavement Management Plan.

### **ARTICLE 21 (CIP): Water & Sewer – Excavator**

To see if the Town will vote to appropriate the sum of One Hundred Sixty Thousand Dollars (\$160,000) for the use of the DPW Department for the purchase of an excavator for the Water and Sewer Enterprise Divisions, and to meet said appropriation the sum of Ninety-Six Thousand Dollars (\$96,000) be transferred from Water Enterprise Free Cash and the sum of Sixty-Four Thousand Dollars (\$64,000) be transferred from Sewer Enterprise Free Cash, for a total of One Hundred Sixty Thousand Dollars (\$160,000).

This Article provides funds for the purchase of a new excavator to be used for water and sewer construction and repair projects. The cost of the excavator is being split 60%/40% between the Water and Sewer Enterprise Funds.

### ARTICLE 22 (CIP): Water – Water Mains Repair and Replacement

To see if the Town will vote to appropriate the sum of Three Hundred Fifty Thousand Dollars (\$350,000) for the use of the Water Division to fund water main and service replacement, and to meet said appropriation the sum of Three Hundred Fifty Thousand Dollars (\$350,000) be transferred from Water Enterprise Free Cash.

 This Article provides funds for the replacement of water mains and services to significantly improve flow and fire protection in the Park Street and Winn Street neighborhood.

### **ARTICLE 23 (CIP): School Department – Zeh School Boiler Replacement**

To see if the Town will vote to appropriate the sum of Three Hundred Fifty-Seven Thousand Dollars (\$357,000) for the use of the School Department for boiler replacement at the Zeh School, and to meet said appropriation the sum of Three Hundred Fifty-Seven Thousand Dollars (\$357,000) be transferred from Free Cash.

This Article provides funds for the boiler replacement at the Zeh School. The proposed boiler replacement project consists of installing two 2,500,000 BTU boilers. The new boilers will be more fuel efficient, with an estimated fuel savings of around 35 to 40 percent, or approximately \$22,000 per year for heating, exclusive of any potential electricity savings. The expected useful life of the new boilers is 20 years.

### **ARTICLE 24: Consolidated Personnel Bylaw**

To see if the Town will vote to amend the Consolidated Personnel Bylaw as shown in the handout (copies of which were available in the Town Clerk's Office continuously prior to the posting of the Warrant until the time of Town Meeting) entitled "Article 24 – Consolidated Personnel Bylaw Amendments – 2018 Annual Town Meeting."

### **ARTICLE 25: Finance Department Reorganization**

To see if the Town will vote to amend Part 1 of the Northborough Town Code, Sections 1-36-030, 1-36-040, and 1-36-070, by adding the text shown below as underlined and deleting the text shown in strikethrough, and by adding a new Section 1-36-080 shown below as underlined, or take any action relative thereto.

### 1-36-030 Office of Town Accountant Finance Director.

A. Composition, mode of appointment, term of office. There shall be an Office of the Town Accountant Finance Director composed of an operating head known as the "Town Accountant" Finance Director and operating personnel. The Board of Selectmen shall appoint the Town Accountant for a three year term of office. The Administrative Officer shall be responsible for appointing all other personnel for an indefinite term. The Administrative Officer shall be responsible for the appointment of all personnel. Such appointments shall be made for an indefinite term.

B. Powers and duties. The Office of the Town Accountant Finance Director shall work under the general policy direction of the Board of Selectmen and the general administrative direction of the Finance Director Administrative Officer. The Town Accountant shall keep and have charge of all accounts of the town; shall keep records that clearly exhibit all expenditures and receipts of each town agency; shall credit each municipal account with its appropriation for the fiscal year and charge each account with expenditures as they are made. The Finance Director is responsible for overseeing and coordinating the Town's financial activities. The Finance Director supervises the accountant, treasurer-tax collector, and assessors and may perform the functions of a treasurer-tax collector or accountant, as set forth in these Bylaws and pursuant to their respective job descriptions. The Finance Director shall ensure the regular reconciliation of cash and receivables, the effective operation of internal controls, and the timely fulfillment of reporting requirements to the Division of Local Services ("DLS"). The Town Accountant Finance Director shall have all of the powers and duties and obligations that town accountants a Finance Director may have under the Constitution and laws of the Commonwealth, the Town Charter, town bylaws and this Administrative Code.

### 1-36-040 Office of Board of Assessors.

A. Composition, mode of appointment, term of office. There shall be an Office of the Board of Assessors composed of a Board of Assessors and operating personnel. The Administrative Officer shall be responsible for the appointment of three (3) Assessors and all other personnel. The term of office of each Assessor shall be for three (3) years, such terms so arranged that the term of one (1) member shall expire each year.

B. Powers and duties. The Office of the Board of Assessors shall work under the general policy direction of the Board of Selectmen and the general administrative direction of the Finance Director and be responsible to direction from the Department of Taxation Revenue. The Board of Assessors shall annually make a fair cash valuation of all property, both real and personal, within the town and shall have all of the powers and duties and obligations with regard to the preparation of commitment lists and the fixing of the annual tax rate, the abatement of taxes, the assessment of betterment fees and such matters that boards of assessors may have under the Constitution and laws of the Commonwealth, the Town Charter, town bylaws and this Administrative Code.

### 1-36-070 Office of Finance Director/Treasurer-Tax Collector Town Accountant.

A. Composition, mode of appointment, term of office. There shall be an Office of the Finance Director Town Accountant composed of an operating head known as the Finance Director "Town Accountant" and operating personnel. The Administrative Officer shall be responsible for the appointment of all personnel. Such appointments shall be made for an indefinite term. The Board of Selectmen shall appoint the Town Accountant for a three-year term of office. The Administrative Officer shall be responsible for appointing all other personnel for an indefinite term.

B. Powers and duties. The Office of the Finance Director/Treasurer-Tax Collector Town Accountant shall work under the general policy direction of the Board of Selectmen and the general administrative direction of the Administrative Officer Finance Director. The Finance Director shall perform the functions of a treasurer and tax collector and shall receive and have charge of all money belonging to the town or received by the town or its agents or agencies. Every town officer shall, upon receipt of any fee or charge by said officer, forthwith pay over and account for the same to the Finance Director. No other person shall pay any bill of any town agency. The Finance Director may also serve simultaneously as the Town Accountant. The Town Accountant shall keep and have charge of all accounts of the town; shall keep records that clearly exhibit all expenditures and receipts of each town agency; shall credit each municipal account with its appropriation for the fiscal year and charge each account with expenditures as they are made. The Finance Director Town Accountant shall have all of the powers and duties and obligations that treasurers and tax collectors, or either of them, town accountants may have under the Constitution and laws of the Commonwealth, the Town Charter, town bylaws and this Administrative Code.

### 1-36-080 Office of Treasurer-Tax Collector.

A. Composition, mode of appointment, term of office. There shall be an Office of the Treasurer-Tax Collector composed of an operating head known as the "Treasurer-Tax Collector" and operating personnel. The Administrative Officer shall be responsible for the appointment of all personnel. Such appointments shall be made for an indefinite term.

B. Powers and duties. The Office of the Treasurer-Tax Collector shall work under the general policy direction of the Board of Selectmen and the general administrative direction of the Finance Director. The Finance Director may also serve simultaneously as the Treasurer-Tax Collector. The Treasurer-Tax Collector shall receive and have charge of all money belonging to the town or received by the town or its agents or agencies. Every town officer shall, upon receipt

of any fee or charge by said officer, forthwith pay over and account for the same to the Treasurer-Tax Collector. No other person shall pay any bill of any town agency. The Treasurer-Tax Collector shall have all of the powers and duties and obligations that treasurers and tax collectors, or either of them, may have under the Constitution and laws of the Commonwealth, the Town Charter, town bylaws and this Administrative Code.

 This Article amends the Town Code to provide flexibility to appoint a Finance Director that also serves as the Treasurer/Collector or the Town Accountant pursuant to Article V of the Town of Northborough Charter.

### **ARTICLE 26: Street Acceptances**

To see if the Town will vote to accept Sterling Court as a public way, as previously laid out by the Board of Selectmen, and as shown on a plan entitled "Street Acceptance Plan of Sterling Court Northborough, Mass. Owned by Sterling Court Building Company," dated February 2018, prepared by David E. Ross Associates, Inc., a copy of which is on file with the Office of the Town Clerk, and to place this street on the Official Town Map as a public way, and to authorize the Board of Selectmen to accept a deed or deeds or take by eminent domain easements for such public way, or take any action relative thereto.

 This Article provides for the acceptance of Sterling Court as a Town Street and authorizes acquisition of related easements in connection with the subdivision approval process.

### **ARTICLE 27: Community Preservation Fund – Library Repairs**

To see if the Town will vote to appropriate the sum of Fifty-Three Thousand Dollars (\$53,000), or any other sum, from the Community Preservation Unreserved Fund to the Northborough Gale Library, for repairs and restoration, or take any other action relative thereto.

 This Article provides funds for repairs and restoration to the slate roof and chimney masonry and also interior painting necessary due to damage caused by a leaking roof.

### **ARTICLE 28:** Community Preservation Fund – Northborough Affordable Housing Corporation

To see if the Town will vote to appropriate the sum of One Hundred Thousand Dollars (\$100,000), or any other sum, from the Community Preservation Fund revenues to the Northborough Affordable Housing Corporation, for the purpose of the creation of affordable housing, or take any other action relative thereto.

 This Article provides funds to be used by the Northborough Affordable Housing Corporation for future creation of affordable housing.

### **ARTICLE 29:** Community Preservation Fund – First Parish Unitarian Universalist Handicap Ramp

To see if the Town will vote to appropriate the sum of Fifty-Two Thousand Dollars (\$52,000), or any other sum, from the Community Preservation Fund revenues to the First Parish Unitarian

Universalist for a new handicap access ramp at the Church and Meeting House located at 40 Church Street, or take any other action relative thereto.

 This Article provides funds for the installation of a handicap access ramp on the west side of the Meeting House.

### **ARTICLE 30:** Town Common Project, Acceptance of 20 Rear Gale Street Parcel Donation

To see if the Town will vote to accept, as a donation from the owner, a parcel of land located at 20 Rear Gale Street, shown as parcel 163 on Northborough Assessors' Map 63 and containing approximately 0.41 acres, said parcel to be placed under the custody and control of the Department of Public Works for town common purposes, and to authorize the Board of Selectmen and the Department of Public Works to take all actions and execute all documents necessary or convenient in connection with the acquisition of said land and its incorporation into a Town Common to be created at 0, 39 and 45 West Main Street, pursuant to the provisions of Massachusetts General Laws, Chapter 45, Section 3, as it may hereafter be amended, and any enabling authority related to public parks and playgrounds, or take any other action relative thereto.

 This Article would authorize acceptance of the donation of a parcel of land abutting the proposed Town Common site in the center of Town for incorporation into the overall Town Common project.

### **ARTICLE 31: Community Preservation Fund – Town Common, Phase III**

To see if the Town will vote to appropriate the sum of One Hundred Fifteen Thousand Dollars (\$115,000), or any other sum, from the Community Preservation Fund revenues to the Northborough Department of Public Works, for Phase III of the creation of a town common at 0, 39 and 45 West Main Street, as shown on Assessors' Map 63 as Parcels 159, 157 and 158 for such purpose, and 20 Rear Gale Street, as shown on Assessors' Map 63 as Parcel 163 pursuant to the provisions of Massachusetts General Laws, Chapter 45, Section 3, as it may hereafter be amended, and any enabling authority related to public parks and playgrounds, said Town Common to be managed and controlled by the Department of Public Works; to authorize the Department of Public Works to file on behalf of the Town of Northborough any and all applications deemed necessary under the Land and Water Conservation Fund Act (P.L. 88-578, 78 Stat 897), as amended, and any other law in any way connected with the scope of this Article; and to authorize the Department of Public Works to enter into all agreements and execute any and all instruments as may be necessary to accomplish said project, or take any other action relative thereto.

 Phase III is for the additional design and construction costs associated with a donated parcel located at 20 Rear Gale Street.

### **ARTICLE 32:** Community Preservation Fund – Melican Middle School Field Lighting

To see if the Town will vote to appropriate the sum of Two Hundred Eighty-Five Thousand Two Hundred Fifty Dollars (\$285,250), or any other sum, from the Community Preservation

Unreserved Fund and Two Thousand Dollars (\$2,000), or any other sum, from the Community Preservation Fund revenues to the Northborough Department of Public Works, for site investigation, engineering services, electrical service upgrade and surface restoration associated with Phase I of the project for the replacement of the field lighting at the Melican Middle School, or take any other action relative thereto.

 Phase one of a two-phase project for the design and installation of more effective and efficient field lighting at the Melican Middle School playing fields. The original lighting poles had to be removed due to their age and compromised structural integrity.

### **ARTICLE 33:** Community Preservation Fund – White Cliffs Debt Payment

To see if the Town will vote to appropriate the sum of Two Hundred Fifty-Five Thousand Dollars (\$255,000), or any other sum, from the Community Preservation Fund revenues to the Northborough Community Preservation Committee for Fiscal Year 2019 debt service and expenses associated with the acquisition of the property at 167 Main Street, or take any other action relative thereto.

 This appropriation represents the first debt service payment associated with the purchase of the White Cliffs facility at 167 Main Street.

### **ARTICLE 34:** Community Preservation Fund – CPA Administration

To see if the Town will vote to appropriate the sum of Twenty-Five Thousand Dollars (\$25,000), or any other sum, from the Community Preservation Fund revenues to the Northborough Community Preservation Committee for expenses associated with the implementation of the Community Preservation Act including but not limited to clerical assistance, office supplies, property surveys, appraisals, attorney's fees, professional services, recording fees, printing and all other necessary and proper expenses for the Fiscal Year 2019, or take any other action relative thereto.

- Funds used for the administration of the Community Preservation Act.

### **ARTICLE 35: Zoning Bylaw 7-03-050, Site Plan Approval Amendment**

To see if the Town will vote to amend Part 7 of the Northborough Town Code, the Northborough Zoning Bylaw, Section 7-03-050.C(4), Site plan approval; Planning Board, by adding the text shown below as underlined and deleting the text shown below in strikethrough, or take any other action relative thereto.

(4) The Planning Board may deny a site plan only if the proponent's submission does not include the specific information required to make the determinations under subsection  $\frac{(B)(2)}{C(2)(b)}$  of this section.

### ARTICLE 36: General Bylaw 2-14-010 & 2-14-020, Prohibition of Marijuana Establishments

To see if the Town will vote to amend Part 2 of the Northborough Town Code, General Legislation, as follows, or take any other action relative thereto:

By inserting a new Chapter 2-14, Marijuana, shown below as underlined:

### Chapter 2-014 Marijuana

### 2-14-010

### Marijuana Establishments Prohibited

Consistent with G.L. c.94G, § 3(a)(2), all types of non-medical "marijuana establishments" as defined in G.L. c.94G, §1, including marijuana cultivators, independent testing laboratories, marijuana product manufacturers, marijuana retailers or any other types of licensed marijuana-related businesses, shall be prohibited within the Town of Northborough. This prohibition of marijuana establishments specifically includes any establishment engaged in the on-site social consumption of marijuana or marijuana products as either a primary or accessory use, and shall include private social clubs or any other establishment which allows for social consumption of marijuana or marijuana products, regardless of whether the product is sold to consumers on-site. In addition, the sale of marijuana accessories, as defined in G.L. c.94G, §1 and any other applicable law or regulation, shall be prohibited within the Town of Northborough.

### 2-14-020

### Medical Marijuana Treatment Centers Prohibited

All medical marijuana treatment centers, as defined under Chapter 94I of the General Laws and any other applicable law or regulation governing the medical use of marijuana, shall be prohibited within the Town of Northborough.

### ARTICLE 37: Zoning Bylaw 7-05-010 & 7-05-030, Prohibition of Marijuana Establishments

To see if the Town will vote to amend Part 7 of the Northborough Town Code, the Northborough Zoning Bylaw, as follows, or take any other action relative thereto:

A. in Section 7-05-010, General Provisions, by adding a new paragraph (3) to subsection G, Prohibited Uses, shown below as underlined:

### (3) Marijuana Establishments:

(a) Consistent with G.L. c.94G, § 3(a)(2), all types of non-medical "marijuana establishments" as defined in G.L. c.94G, §1, including marijuana cultivators, independent testing laboratories, marijuana product manufacturers, marijuana retailers or any other types of licensed marijuana-related businesses, shall be prohibited within the Town of Northborough. This prohibition of marijuana establishments specifically includes any establishment engaged in the on-site social consumption of marijuana or marijuana products as either a primary or accessory use, and shall include private social clubs or any other establishment which allows for social consumption of marijuana or marijuana products,

regardless of whether the product is sold to consumers on-site. In addition, the sale of marijuana accessories, as defined in G.L. c.94G, §1 and any other applicable law or regulation, shall be prohibited within the Town of Northborough.

- (b) All medical marijuana treatment centers, as defined under Chapter 94I of the General Laws and any other applicable law or regulation governing the medical use of marijuana, shall be prohibited within the Town of Northborough.
- B. in Section 7-05-030, Table of Uses, by inserting an entry for "Marijuana Establishment" and an entry for "Medical Marijuana Treatment Center" in Parts A and B under the category for "Other Business Uses," and placing an "N", for Prohibited, in all zoning district columns, as shown below, and including the following footnotes for each entry:

<sup>9</sup>Notwithstanding the provisions of Section 7-03-030 or any other provision of this Zoning Bylaw, no use variance for a marijuana establishment, medical marijuana treatment center, or sale of marijuana accessories shall be permitted.

<sup>13</sup>Notwithstanding the provisions of Section 7-03-030 or any other provision of this Zoning Bylaw, no use variance for a marijuana establishment, medical marijuana treatment center, or sale of marijuana accessories shall be permitted.

Table 1. Table of Uses. Part A. Residential Districts								
Uses	RA RB RC		RC	GR	MSR	DN		
Other Business Us	Other Business Uses							
Marijuana Establishment <sup>9</sup>	N	<u>N</u>	<u>N</u>	N	<u>N</u>	<u>N</u>		
Medical Marijuana Treatment Center <sup>9</sup>	<u>N</u>	<u>N</u>	<u>N</u>	<u>N</u>	<u>N</u> <u>N</u>			
Table 1. Table of Uses. Part B. Commerci	ial and	Indu	strial l	Distri	cts			
Uses	DB	BE	BW	BS	HB	I		
Other Business Uses								
Marijuana Establishment <sup>13</sup>	<u>N</u>	<u>N</u>	<u>N</u>	<u>N</u>	N	<u>N</u>		
Medical Marijuana Treatment Center <sup>13</sup>	N	<u>N</u>	<u>N</u>	N	N	N		

### ARTICLE 38: Zoning Bylaw 7-05-020, 7-05-030, 7-10-080, Allowing Marijuana Establishments

To see if the Town will vote to amend Part 7 of the Northborough Town Code, the Northborough Zoning Bylaw, as follows, or take any other action relative thereto.

- A) By adding paragraph G.(7)(g) to Section 7-05-020 of Chapter 7-05 Use Regulations, as shown below in the underlined text:
- G.(7)(g) Marijuana Establishments: Consistent with G.L. c.94G, § 3(a)(2), all types of non-medical "marijuana establishments" as defined in G.L. c.94G, § 1, including marijuana cultivators, independent testing laboratories, marijuana product manufacturers, marijuana retailers and any other types of licensed marijuana-related businesses.
- B) By adding a new entry for "Marijuana Establishments" and "Marijuana Social Consumption Operations" to Section 7-05-030 of said Chapter 7-05, Table 1, Table of Uses. Part B. Commercial and Industrial Districts, as shown below in the underlined text:

Table 1. Table of Uses. Part B. Commercial and Industrial Districts						
Uses	DB	BE	BW	BS	HB	Ι
Other Business Uses						
Marijuana Establishments	<u>N</u>	N	<u>N</u>	<u>N</u>	<u>Y</u>	<u>N</u>
Marijuana Social Consumption Operations	<u>N</u>	N	<u>N</u>	<u>N</u>	N	<u>N</u>

C) By adding to Chapter 7-10 Special Regulations, a new Section 7-10-080 Marijuana Establishments, as shown below in the underlined text:

### 7-10-080 Marijuana Establishments

- A. Purpose. To provide for the placement of Marijuana Establishments in accordance with G.L c.94G, §3, and any other enabling authority, in locations suitable for lawful marijuana establishments and to minimize adverse impacts of marijuana establishments on adjacent properties, residential neighborhoods, historic districts, schools, playgrounds and other locations where minors congregate by regulating the siting, design, placement, security, and removal of marijuana establishments.
- B. <u>Definitions</u>. Where not expressly defined in the Northborough Zoning Bylaw, terms used in this Section 7-10-080 shall be interpreted as defined in G.L. c.94G, § 1 and the regulations of the Massachusetts Cannabis Control Commission at 935 CMR 500, and otherwise by their plain language.
  - 1. Marijuana Establishments: All types of non-medical "marijuana establishments" as defined in G.L. c.94G, § 1, including marijuana cultivators, independent testing laboratories, marijuana product manufacturers, marijuana retailers and any other types of licensed marijuana-related businesses.
  - 2. <u>Marijuana Social Consumption Operations: Operations of entities licensed to purchase or otherwise acquire marijuana from licensed marijuana establishments and sell single servings of marijuana to consumers for consumption or use on the</u>

premises, pursuant to regulations of the Massachusetts Cannabis Control Commission or otherwise.

### C. Location.

- 1. <u>Marijuana Establishments may be permitted in the Highway Business district by right.</u>
- 2. Marijuana Establishments may not be located within 500 feet of the following:
  - a. <u>School, including a public or private elementary, vocational, or secondary school providing education in kindergarten or any of grades 1 through 12;</u>
  - b. Licensed child care facility;
  - c. Library;
  - d. Playground;
  - e. Public park;
  - f. Youth center;
  - g. Public swimming pool;
  - h. Video arcade facility; or
  - i. Similar facility in which minors commonly congregate.
- 3. The distance under this section is measured in a straight line from the nearest point of the property line of the protected use facility identified in Section C.2. to the nearest point of the proposed Marijuana Establishment.
- 4. The distance requirement may be reduced by twenty-five percent or less, but only if:
  - a. The applicant demonstrates that the Marijuana Establishment would otherwise be effectively prohibited within the Town;
  - b. The applicant demonstrates that the Marijuana Establishment will employ adequate security measures to prevent diversion of marijuana to persons under 21 years of age.
- D. <u>Procedure: An applicant proposing to operate a Marijuana Establishment shall submit with its building permit application the following information. If no building permit is required, the information shall be submitted with the request for an occupancy permit.</u>
  - 1. A detailed floor plan of the premises that identifies the square footage available and describes the functional areas of the Marijuana Establishment, including areas for any preparation of products;
  - 2. A description of the operating policies and procedures, including employee security policies, for the Marijuana Establishment as identified in the license application submitted to, or the license issued by, the Cannabis Control Commission;
  - 3. A copy of proposed waste disposal procedures;
  - 4. Hours of Operation, including dispatch of deliveries to customers.

### E. Reporting.

- 1. A Marijuana Establishment shall file a copy of any report required to be made to local law enforcement under 935 CMR 500 with the Zoning Enforcement Officer within 24 hours of making the same. Such reports may be redacted as necessary to comply with any applicable state or federal laws and regulations;
- 2. A Marijuana Establishment shall file a copy of any summary cease and desist order, cease and desist order, quarantine order, summary suspension order, order

- limiting sales, notice of hearing, or other disciplinary or enforcement action issued or taken by the Cannabis Control Commission regarding the Marijuana Establishment with the Zoning Enforcement Officer within 48 hours of receipt by the Marijuana Establishment;
- 3. A Marijuana Establishment shall provide to the Zoning Enforcement Officer and Chief of the Police Department, the name, telephone number and electronic mail address of a contact person in the event that such person needs to be contacted after regular business hours to address an urgent issue. Such contact information shall be kept updated by the Marijuana Establishment; and
- 4. A Marijuana Establishment shall notify the Zoning Enforcement Officer in writing within 48 hours of the cessation of operation of the establishment or the expiration or termination of the license or permit issued for such operation by the Cannabis Control Commission.
- F. Prohibition against Nuisances. No use shall be allowed under this Section 7-10-080 which creates a nuisance to abutters or to the surrounding area, or which creates any hazard, including but not limited to, fire, explosion, fumes, gas, smoke, odors, obnoxious dust, vapors, offensive noise or vibration, flashes, glare, objectionable effluent or electrical interference, which may impair the normal use and peaceful enjoyment of any property, structure or dwelling in the area.
- G. Severability. The provisions of this Section are severable. If any provision, paragraph, sentence, or clause of this Section or the application thereof to any person, establishment, or circumstances shall be held invalid, such invalidity shall not affect the other provisions or application of this Section.
- (D) By adding the following sentence to Section 7-03-030 B. (2): <u>However, no use variance</u> for a marijuana establishment, marijuana social consumption operation, medical marijuana treatment center, or sale of marijuana accessories shall be permitted.

### ARTICLE 39: Zoning Bylaw 7-05-030, 7-03-060, 7-06-030, Two-Family Dwelling Amendments

To see if the Town will vote to amend Part 7 of the Northborough Town Code, the Northborough Zoning Bylaw, Sections 7-03, 7-05 and 7-06 by deleting the text shown below in strikethrough and adding the text shown below as underlined, or take any other action relative thereto.

**Part 1**. Amend Chapter 7-05-030, Table of Uses, Table 1, Part A, Residential Districts, as follows:

USES	RA	RB	RC	GR	MSR	DN
Two-family dwelling <sup>3</sup>	N	N	<u>PB</u>	<u>PB</u>	<u>PB</u>	<u>PB</u>

Delete the existing footnote 3 as follows: In any residential district, a detached single-family dwelling existing on the effective date of this bylaw may be converted to a two-family dwelling by a special permit from the Zoning Board of Appeals.

And replace it with a new footnote 3 to read as follows:

<sup>3</sup>In the RC, GR, MSR, and DN districts, approval of a two-family dwelling shall be subject to design review by the Design Review Committee in accordance with two-family design guidelines adopted by the Planning Board and on file with the Town Clerk.

**Part 2**. Amend Section 7-03-060, Design Review, by inserting the following new paragraph (e) under Subsection B, Applicability, (1):

(e) In the RC, GR, MSR, and DN districts, any special permit application to the Planning Board for a two-family dwelling.

Part 3. Amend Chapter 7-06, Density and Dimensional Regulations, as follows;

Amend Table 2, Table of Density and Dimensional Regulations, as follows:

Insert '35' in the column labeled Maximum Height, Feet, for the RA, RB, RC, GR, MSR, and DN districts.

Add a reference to footnote 3 next to each of the following district abbreviations, RC, GR, MSR, and DN, in the District column, and add the following new footnote 3 below the table:

<sup>3</sup>See Sec. 7-06-030(J)(5) for lot regulations that apply to two-family dwellings.

Amend Section 7-06-030(J), Supplemental density and dimensional regulations for certain use classes, by adding a new paragraph (5), as follows:

5. The following shall apply to two-family dwellings in the RC, GR, MSR, and DN districts, except that the Planning Board may approve a waiver to reduce one side to 15 feet as long as the remaining five feet are added to the other side yard, such that the sum of the setbacks on each side shall not be less than 40 feet:

				Minimum Yard Setbacks		
<u>District</u>	<u>Minimum</u>	<u>Minimum</u>	Minimum	<u>Front</u>	<u>Side</u>	Rear
	Lot Area	Lot Frontage	Lot Width			
	<u>(sq. ft.)</u>	(feet)	(feet)			
RC	30,000	<u>150</u>	<u>150</u>	See Table 2	<u>20</u>	See Table 2
RC GR	<u>25,000</u>	<u>150</u>	<u>150</u>	See Table 2	<u>20</u>	See Table 2
MSR	<u>25,000</u>	<u>100</u>	<u>100</u>	See Table 2	<u>20</u>	See Table 2
<u>DN</u>	<u>20,000</u>	<u>100</u>	<u>100</u>	See Table 2	<u>20</u>	See Table 2

### **ARTICLE 40: Citizen Petition**

SECTION 1 DEFINITIONS

The following words shall, unless the context clearly requires otherwise, have the following meanings:

"Director", the Director of Inspectional Services or his/her designee.

"ASTM D6400", the American Society for Testing and Materials (ASTM) International "Standard Specification for Compostable Plastics".

"ASTM D7081", ASTM International "Standard Specification for Biodegradable Plastics in the Marine Environment".

"Checkout bag", a carryout bag provided by a store to a customer at the point of sale. Checkout bags shall not include bags, whether plastic or not, in which loose produce or products are placed by the consumer to deliver such items to the point of sale or check out area of the store.

"Compostable plastic bag", a plastic bag that (1) conforms to the current ASTM D6400 for compostability; (2) is certified and labeled as meeting the ASTM D6400 standard specification by a recognized verification entity; and (3) conforms to any other standards deemed acceptable by this section.

"Department", the City's Department of Inspectional Services.

"Marine-degradable plastic bag", a plastic bag that conforms to the current ASTM D7081 standard specification for marine degradability; and conforms to any other standards deemed acceptable by the Department, provided additional, Department-approved standards are as stringent as ASTM D7081.

"Recyclable Paper Bag" means a paper bag that is (1) 100 percent recyclable including the handles; (2) contains at least 40% post-consumer recycled paper content; and, (3) displays the words "recyclable" and "made from 40% post-consumer recycled content" (or other applicable amount) in a visible manner on the outside of the bag.

"Retail establishment", any retail space located in the City including without limitation a restaurant, food or ice cream truck, convenience store, retail pharmacy, or supermarket.

"Reusable checkout bag", a sewn bag with stitched handles that (1) can carry 25 pounds over a distance of 300 feet; (2) is either (a) made of cloth or other machine washable fabric; or (b) made of plastic other than polyethylene (HDPE, LDPE, PETE, etc.) or polyvinyl chloride that is durable, non-toxic, and generally considered a food-grade material that is more than 4 mils thick.

### SECTION 2 REQUIREMENTS

- (a) If any retail establishment as defined in section 1 provides a checkout bag to customers, the bag shall be comply with the requirements of being either a recyclable paper bag, a compostable and marine-degradable plastic bag, or a reusable checkout bag.
- (b) A store that provides any type of checkout bag shall sell them for no less than ten cents (\$0.10). All moneys collected pursuant to this ordinance shall be retained by the store.
- (c) The Director may promulgate rules and regulations to implement this section.

### SECTION 3 PENALTIES AND ENFORCEMENT

(a) Each Retail Establishment shall comply with this by-law.

- (1) If it is determined that a violation has occurred the Director shall issue a warning notice to the Retail Establishment for the initial violation.
- (2) If an additional violation of this by-law has occurred within one year after a warning notice has been issued for an initial violation, the Director shall issue a notice of violation and shall impose a penalty against the retail establishment.
- (3) The penalty for each violation that occurs after the issuance of the warning notice shall be no more than:
  - A) \$50 for the first offense
  - B) \$100 for the second offense and all subsequent offenses. Payment of such fines may be enforced through civil action in the state District Court.
- (4) No more than one (1) penalty shall be imposed upon a Retail Establishment within a seven (7) calendar day period.
- (5) A Retail Establishment shall have fifteen (15) calendar days after the date that a notice of violation is issued to pay the penalty.

### SECTION 4 EFFECTIVE DATE

All of the requirements set forth in this by-law shall take effect within six months of passage. In the event that compliance with the effective date of this ordinance is not feasible for a small retail establishment, because of economic hardship, the Department may grant a waiver of not more than six months upon application of the owner or the owner's representative.

### SECTION 5 SEVERABILITY

It is the intention of the City Council that each separate provision of this Chapter shall be deemed independent of all other provisions herein, and it is further the intention of the City Council that if any provision of this Chapter be declared to be invalid by a court of competent jurisdiction, the remaining provisions of this Chapter shall remain valid and enforceable.

Proposed by: Sravya Tanikella

**ARTICLE 41: Reports** 

### FY2019 General Fund Budget Summary (Warrant Article 4)

### TOWN GENERAL FUND BUDGET SUMMARY

Department	FY2018	FY2019	\$	%
·	Budget	Proposed Budget	Change	Change
GENERAL ADMINISTRATION				
EXECUTIVE OFFICE				
Selectmen	164,985	169,109	4,124	2.50%
Administrator	263,628	271,511	7,883	2.99%
Economic Development	1,300	1,300	-	0.00%
Town Reports	4,700	4,700	-	0.00%
PUBLIC BUILDINGS	E00.4E0	500.450		0.000/
Town Hall/Public Bldgs.	503,156	503,156	-	0.00%
<u>FINANCE</u> Treasurer	325,017	333,947	8,930	2.75%
Board of Assessors	282,462	291,001	8,539	3.02%
Town Accountant	157,574	166,683	9,109	5.78%
MIS/GIS	137,374	100,003	9, 109	3.7070
MIS/GIS	497,482	513,303	15,821	3.18%
TOWN/CLERKS OFFICE	407,402	010,000	10,021	0.1070
Town Clerk	132,553	135,702	3,149	2.38%
Election/Registration	23,526	44,670	21,144	89.88%
ADVISORY BOARDS/SERVICES	,	•	,	
Moderator	500	500	-	0.00%
Appropriations Committee	1,695	1,695	-	0.00%
Town Counsel	85,000	85,000	-	0.00%
Personnel Board	69,753	154,950	85,197	122.14%
<b>PLANNING &amp; CONSERVATION</b>				
Conservation Commission	47,834	79,971	32,137	67.18%
Planning Board	168,641	183,227	14,586	8.65%
Zoning Board	5,106	5,154	48	0.94%
Earthwork Board	1,484	1,749	265	17.86%
PUBLIC SAFETY				
Police	2,639,934	2,708,725	68,791	2.61%
Fire	1,919,170	1,973,665	54,495	2.84%
Emergency Preparedness	7,000	7,000	-	0.00%
Building	171,694	172,934	1,240	0.72%
Gas Inspector	12,016	12,230	214	1.78%
Wire Inspector Sealer of Weights	21,506 8,000	21,865 8,000	359	1.67% 0.00%
Board of Health	195,119	197,675	2,556	1.31%
Animal Control	40,305	41,484	2,330 1,179	2.93%
PUBLIC WORKS	40,303	41,404	1,179	2.93/0
Highway Admin.	157,976	158,425	449	0.28%
Hwy. Const. & Maint.	1,519,404	1,502,651	(16,753)	-1.10%
Parks	130,400	129,300	(1,100)	-0.84%
Cemetery	96,652	142,548	45,896	47.49%
Engineering	152,157	154,602	2,445	1.61%
Snow & Ice	387,000	427,000	40,000	10.34%
Street Lighting	114,000	117,000	3,000	2.63%
Trees	41,000	46,000	5,000	12.20%
COMMUNITY SERVICES	,000	.0,000	0,000	,
Council on Aging	272,768	289,047	16,279	5.97%
Library	814,310	833,554	19,244	2.36%
Recreation	145,971	148,724	2,753	1.89%
Youth Services	145,754	149,073	3,319	2.28%
Veterans Services	78,635	79,448	813	1.03%
Cable TV	325,300	361,298	35,998	11.07%
Cultural Council	500	500	-	0.00%
Community Affairs Committee	500	500	-	0.00%
Historical Commission	500	500	-	0.00%

### FY2019 General Fund Budget Summary Continued

Department	FY2018 Budget	FY2019 Proposed Budget	\$ Change	% Change
UNDISTRIBUTED EXPENSES EMPLOYEE BENEFITS & INSURANCE	•	,	J	J
Health Insurance	5,522,354	5,732,512	210,158	3.81%
Transfer to OPEB Trust	500,000	500,000	210,100	0.00%
Life Insurance	8,776	8,930	154	1.75%
Other Benefits/FICA	441,693	452,653	10,960	2.48%
Workers Comp	145,878	151,330	5,452	3.74%
Retirement Assessments	1,612,608	1,790,753	178,145	11.05%
BUILDING & LIABILITY INSURANCE	1,012,000	1,730,733	170,140	11.0070
Bldg. & Liability Insur.	256,395	258,959	2,564	1.00%
DEBT SERVICE	250,595	230,939	2,304	1.00%
Debt Service	2,959,080	2,801,244	(157,836)	-5.33%
STATE ASSESSMENTS	2,939,000	2,001,244	(137,030)	-5.55%
· · · · · · · · · · · · · · · · · · ·	206 610	224 440	27 020	12 /70/
State Assessments	206,610	234,448	27,838	13.47%
NORFOLK AGRICULTURAL HIGH SCHOOL	E0 000		(EQ 000)	100.000/
Tuition/Transportation	50,000	-	(50,000)	-100.00%
STABILIZATION FUND CONTRIBUTION	200,000	200,000		0.000/
Stabilization Fund	200,000	200,000	-	0.00%
RESERVE FUND	475.000	475.000		0.000/
Reserve Fund	175,000	175,000	-	0.00%
SPECIAL WARRANT ARTICLES	4 407 000	4 000 000	(407.000)	0.450/
Special Articles	1,497,000	1,360,000	(137,000)	-9.15%
Other Financing Uses	217,160	217,160	=	0.00%
OTHER NON-APPROPRIATED AMOUNTS		0.0.00		
Reserve for Abatements	280,000	619,436	339,436	121.23%
Offsets	22,559	22,559	=	0.00%
ENTERPRISE FUNDS				
Water	2,436,381	2,496,718	60,337	2.48%
Sewer	2,051,028	2,132,715	81,687	3.98%
Solid Waste	792,830	811,839	19,009	2.40%
GROSS TOTAL TOWN	31,509,319	32,597,332	1,088,013	3.45%
CALCULATION OF NET TOTAL TOWN				
Less Water Fund	(2,436,381)	(2,496,718)		
Less Sewer Fund	(2,051,028)	(2,132,715)		
Less Solid Waste	(792,830)	(811,839)		
Less Other Funds	(880,367)	(967,828)		
Less Recap Adjustments	313,479	, , ,		
Less Debt Exclusion	(2,387,699)	(2,319,152)		
Less Reserve Fund Article	(175,000)	(175,000)		
Less Transfer to OPEB Trust	(500,000)	(500,000)		
Less Transfer to Stabilization	(200,000)	(200,000)		
Less Special Articles	(1,497,000)	(1,360,000)		
NET TOTAL TOWN	\$20,902,493	21,634,080		3.50%
	<b>,</b> ,,,	_,,,,,,,,,,		
CALCULATION OF TOWN APPROPRIATION				
GROSS TOTAL TOWN	31,509,319	32,597,332		
Less County Assessments	(1,612,608)	(1,790,753)		
Less State Assessments	(206,610)	(234,448)		
Less Reserve for Abatements	(280,000)	(619,436)		
Less Offsets	(22,559)	(22,559)		
Less Reserve Fund Article	(175,000)	(175,000)		
Less Stabilization Transfer Article	(200,000)	(200,000)		
Less Special Articles	(1,497,000)	(1,360,000)		
Less Other Financing Use	(217,160)	(217,160)		
Less Enterprise Funds	(5,280,239)	(5,441,272)		
Net Town Warrant Article 4	\$22,018,143	22,536,704		

### FY2019 Enterprise Funds Budget Summary (Warrant Articles 5, 21 & 22)

### WATER, SEWER & SOLID WASTE ENTERPRISE FUNDS

REVENUE	FY2018	FY2019	\$ Change	% Change
Water Fees, Charges & Betterments	2,383,779	2,375,371	(8,408)	-0.35%
Transfer from Water Fund Free Cash (Operating)	52,602	121,347	68,745	130.69%
Transfer from Water Fund Free Cash (Pay-down)	500,000	0	(500,000)	-100.00%
Transfer from Water Fund Free Cash (Capital Articles)	60,000	446,000	386,000	643.33%
WATER FUND REVENUES	2,996,381	2,942,718	(53,663)	-1.79%
Sewer Fees, Charges & Betterments	2,051,028	2,132,715	81,687	3.98%
Transfer from Sewer Fund Free Cash (Operating)	0	0	0	
Transfer from Sewer Fund Free Cash (Capital Articles)	150,000	64,000	(86,000)	-57.33%
SEWER FUND REVENUES	2,201,028	2,196,715	(4,313)	-0.20%
Solid Waste Fees	488,000	488,000	0	0.00%
General Fund Subsidy	217,160	217,160	0	0.00%
Transfer from Solid Waste Free Cash	87,670	106,679	19,009	21.68%
SOLID WASTE FUND REVENUES	792,830	811,839	19,009	2.40%
WATER, SEWER & SOLID WASTE REVENUES	5,990,239	5,951,272	(38,967)	-0.65%
EXPENDITURES	FY2018	FY2019	\$ Change	% Change
Wages, Benefits & Expenses	2,094,571	2,151,583	57,012	2.72%
Debt Service	341,810	345,135	3,325	0.97%
Capital Article Pay-down	500,000	0	(500,000)	-100.00%
Capital Articles	60,000	446,000	386,000	643.33%
WATER FUND EXPENDITURES	2,996,381	2,942,718	(53,663)	-1.79%
Wages, Benefits & Expenses	1,269,183	1,484,852	215,669	16.99%
Debt Service	781,845	647,863	(133,982)	-17.14%
Capital Articles	150,000	64,000	(86,000)	-57.33%
SEWER FUND EXPENDITURES	2,201,028	2,196,715	(4,313)	-0.20%
SOLID WASTE FUND EXPENDITURES	792,830	811,839	19,009	2.40%
WATER, SEWER & SOLID WASTE EXPENDITURES	5,990,239	5,951,272	(38,967)	-0.65%

### FY2019 Public Education Summary (Warrant Articles 6, 7 & 8)

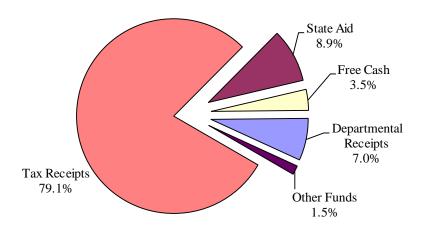
### **PUBLIC EDUCATION**

PUBLIC EDUCATION	FY2018	FY2019	\$ Change	% Change
Northborough K-8	\$23,445,017	\$24,265,593	\$820,576	3.50%
Northborough K-8 Total (Article 6)	\$23,445,017	\$24,265,593	\$820,576	3.50%
Algonquin Regional HS 9-12	\$10,406,326	\$11,322,989	\$916,663	8.81%
Algonquin HS Debt Exclusion	\$660,574	\$610,774	(\$49,800)	-7.54%
Algonquin Total (Article 7)	\$11,066,900	\$11,933,763	\$866,863	7.83%
Assabet Valley Regional HS	\$741,661	\$612,406	(\$129,255)	-17.43%
Assabet Valley Debt Assessment	\$151,232	\$145,316	(\$5,916)	-3.91%
Assabet Total (Article 8)	\$892,893	\$757,722	(\$135,171)	-15.14%
TOTAL PUBLIC EDUCATION	\$35,404,810	\$36,957,078	\$1,552,268	4.38%

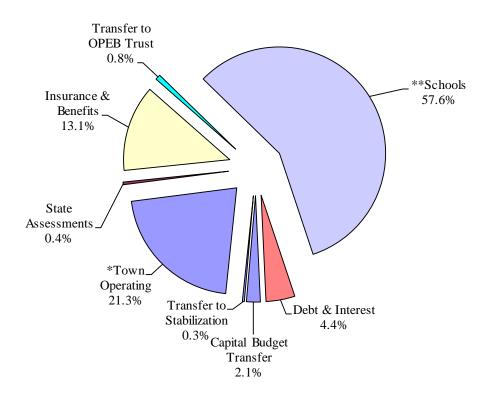
 $<sup>{\</sup>rm *Please~see~separate~handouts~for~detail~regarding~School~Budgets.}\\$ 

Diaxion		N OF NORTHBOI		017 2010	
	UE & EXPENDIT	URE SUMMARY			
LEVY LIMIT CALCULATION	FY2017	PROPOSED FY2018	REVISED FY2018	PROPOSED FY2019	% CHANGE
Prior Year Levy Limit	\$45,517,841	\$47,349,942	\$47,349,942	\$49,116,899	
Add 2.5%	\$1,137,946	\$1,183,749	\$1,183,749	\$1,227,922	
Add New Growth	\$694,155	\$521,700	\$583,208	\$521,700	
Add Overrides	\$0	\$0	\$0	\$0	
True LEVY LIMIT	\$47,349,942	\$49,055,391	\$49,116,899	\$50,866,521	
Add Debt Excl - Zeh School	\$41,874	\$7,311	\$7,311	(\$11,096)	
Add Debt Excl - Colburn St.	\$6,406	\$6,990	\$5,783	\$4,680	
Add Debt Excl - Library	\$391,393	\$383,394	\$383,394	\$373,062	
Add Debt Excl - Senior Center	\$418,167	\$407,828	\$407,828	\$396,196	
Add Debt Excl - Algonquin	\$661,206	\$660,574	\$660,574	\$610,774	
Less Debt Excl -Settlement	(\$215,948)	(\$212,000)	(\$217,999)	(\$218,000)	
Add Debt Excl - Lincoln Street	\$1,032,891	\$1,123,925	\$1,123,925	\$1,099,563	
Adjusted LEVY LIMIT	\$49,685,931	\$51,433,413	\$51,487,715	\$53,121,700	
REVENUES	ψτν,000,731	Ψυ1,+υυ,+10	Ψυ1,+01,/13	ψ33,121,700	
Adjusted LEVY LIMIT	\$49,685,931	\$51,433,413	\$51,487,715	\$53,121,700	
Less Unused Levy Limit	(\$2,811,939)	(\$2,498,560)	(\$2,902,138)	(\$2,375,466)	
Total Tax Receipts	\$46,873,992	\$48,934,853	\$48,585,577	\$50,746,234	4.45%
State Aid	\$5,135,689	\$5,218,149	\$5,245,403	\$5,313,533	1.30%
MSBA Payments	\$382,543	\$382,543	\$382,543	\$382,543	0.00%
Free Cash (Operating)	\$500,000	\$500,000	\$500,000	\$500,000	0.00%
Free Cash (Capital/Reserve)	\$2,208,460	\$1,872,000	\$1,872,000	\$1,735,000	-7.32%
Departmental Receipts	\$4,168,000	\$4,168,000	\$4,168,000	\$4,468,000	7.20%
Other Funds	\$1,008,581	\$880,367	\$880,367	\$967,828	9.93%
TOTAL GENERAL FUND	\$1,000,361	\$660,307	\$660,307	\$907,828	9.9370
REVENUES	\$60,277,265	\$61,955,912	\$61,633,890	\$64,113,138	4.02%
Water/Sewer Enterprise Funds	\$3,969,895	\$4,487,409	\$4,487,409	\$4,629,433	3.16%
Solid Waste Enterprise Fund	\$768,350	\$792,830	\$792,830	\$811,839	2.40%
TOTAL REVENUES	\$65,015,510	\$67,236,151	\$66,914,129	\$69,554,410	3.95%
EXPENDITURES					
Town	\$20,137,277	\$20,902,493	\$20,902,493	\$21,634,080	3.50%
Schools					
Northborough K-8	\$22,719,843	\$23,445,017	\$23,445,017	\$24,265,593	3.50%
Algonquin 9-12	\$10,071,650	\$10,414,869	\$10,406,326	\$11,322,989	8.81%
HS Debt Exclusion Warrant Articles	\$661,206	\$660,574	\$660,574	\$610,774	-7.54%
Reserve Fund	\$175,000	\$175,000	\$175,000	\$175,000	
Capital / Other Articles	\$1,833,460	\$1,497,000	\$1,497,000	\$1,360,000	
Transfer to Stabilization	\$200,000	\$200,000	\$200,000	\$200,000	
Assabet	\$688,313	\$741,661	\$741,661	\$612,406	-17.43%
Assabet Renovation Project	\$192,135	\$151,232	\$151,232	\$145,316	-3.91%
Transfer to OPEB Trust	\$500,000	\$500,000	\$500,000	\$500,000	
Zeh School Debt Service	\$424,416	\$389,854	\$389,854	\$371,447	
Colburn Street Debt Service	\$69,245	\$66,990	\$66,990	\$64,680	
Library Debt Service	\$392,025	\$383,985	\$383,985	\$373,605	
Senior Center Debt Service	\$433,795	\$422,195	\$422,195	\$409,145	
Lincoln Street Debt Service	\$1,144,882	\$1,124,675	\$1,124,675	\$1,100,275	
Other Funds	\$1,008,581	\$880,367	\$880,367	\$967,828	
Adjustments	(\$374,563)		(\$313,479)		
TOTAL GENERAL FUND					
EXPENDITURES	\$60,277,265	\$61,955,912	\$61,633,890	\$64,113,138	4.02%
Water Enterprise Fund	\$2,251,473	\$2,436,381	\$2,436,381	\$2,496,718	2.48%
Sewer Enterprise Fund	\$1,718,422	\$2,051,028	\$2,051,028	\$2,132,715	3.98%
Solid Waste Enterprise Fund	\$768,350	\$792,830	\$792,830	\$811,839	2.40%
TOTAL ALL FUNDS	\$65,015,510	\$67,236,151	\$66,914,129	\$69,554,410	3.95%

### **Fiscal Year 2019 Revenue Sources**



### **Fiscal Year 2019 Expenditures**



 $<sup>*</sup>Town\ Expenditures\ include\ Reserves\ for\ Abatements, Appropriation\ Reserve\ Fund, and\ Offsets$ 

<sup>\*\*</sup>School Expenditures include Northboro K-8 schools operations, Algonquin Regional High School operations, Algonquin Regional High School Debt Service & Assabet Valley Assessment

# Report of the Financial Planning Committee

Appropriations Committee and the Administrative Office on short and long-range financial planning matters, and to assist in the The role of the Financial Planning Committee is to serve in a research, study and advisory capacity to the Board of Selectmen, the development of a Capital Improvement Program. During Fiscal Year 2018 the Committee was composed of the following members:

Member	Appointed By	Term Expires
David DeVries, Chair	Town Moderator	April 2020
Michael Hodge, Vice-Chair	Town Moderator	April 2019
Heidi Bourque-Gleason	Northborough K-8 School Committee	April 2018
Roger Leland	Town Moderator	April 2020
Richard Smith	Appropriations Committee	April 2018
Thomas Spataro	Planning Board	April 2019

## Fiscal Year 2018 Committee Activities

Meeting Date	Action
12/14/2017	Joint Meeting with Board of Selectmen, Appropriations, K-8 School committee, for Financial Trend Monitoring System Update and
	Five-Year Financial Projections.
2/8/2018	FY19 Budget Update and CIP summary overview, Free Cash Discussion, and Police capital requests. Updates on Lincoln Street
	School, White Cliffs, and Health Insurance.
2/22/2018	Reorganization: David DeVries, Chair; Michael Hodge, Vice-Chair.
	Review Department of Public Works, MIS/GIS, K8 Schools and Fire department capital requests.
2/28/2018	Review Draft CIP and Capital Budget.
	Review of draft FPC report and committee recommendations.

The Committee extends its appreciation to Town Administrator John Coderre and his Financial Team -- Assistant Town Administrator Kimberly Foster, Finance Director June Hubbard-Ward, and Town Accountant Jason Little -- for their input and assistance throughout the Committee's process. Special thanks to Diane Wackell and Lynda LePoer for their capable administrative support.

## **Committee General Comments**

determining how much debt can safely be incurred, and are consistent with those recommended by the Massachusetts Department of comment upon their viability and make its final recommendations, which includes consideration of the guidelines set forth under the Debt Policy adopted by the Board of Selectmen in September 2000. These guidelines were developed to assist the Town in The major role of the Financial Planning Committee is to review all submitted projects included in the Capital Improvement Program, Revenue, namely:

- Determine debt that can be incurred without jeopardizing credit standing and causing financial hardship;
- Incorporate affordability guidelines for expenditures;
- Include review of the Capital Improvement Program; and
- Indicate appropriate uses for and acceptable amounts of debt.

The Committee has reviewed the projects included in the six-year Capital Improvement Program at meetings held with the various departments proposing these projects. At these meetings, department heads presented information and data to justify the need, cost, and implementation timeframe for the projects. It is the strong opinion of the Committee that in order for the Capital Improvement Program to be an effective tool for managing the Town's capital investment, department heads must have confidence that their and school administrations have worked hard to anticipate capital needs, submit projects into the Plan, and distribute those projects submitted projects will be implemented within the timeframe planned in the Program. The Committee recognizes that the municipal over the six-year planning period so as to comply with the constraints of the Town's Debt Policy. At this writing, debt service projections and metrics were not yet finalized and available to the Committee, but conservative preliminary estimates prepared by the Town Administrator indicate that the Program will be well within the guidelines set forth in the Debt Policy both for Credit Standing and Affordability. Subject to verification of compliance with Debt Policy guidelines, and to comments and recommendations made herein for specific capital projects proposed for Fiscal Year 2019, the Committee is pleased to recommend this Capital Improvement Program as an effective tool for managing the Town's finances with respect to Capital Projects for the next six years.

# Communication, Transparency, and Best Practices in Town Finance

Government Finance Officers Association (GFOA) Budget Presentation Award for the Town's FY18 budget document. To be recognized, the budget document must satisfy demanding criteria which evaluate it as a policy document, a financial plan, an operations guide, and a communications tool. Further, GFOA raises the bar by requiring past award winners to demonstrate ever For the eighth consecutive year, the Committee congratulates the Town Administrator and his Financial Team for receiving the greater clarity and completeness in their budget document. To repeat as a GFOA award winner reflects the continuing efforts of the Financial Team to improve communication and transparency in Town finance and apply best practices to municipal budgeting.

### Free Cash Policy

capital project design fees, feasibility studies, and needs analyses. In the past, the Town funded projects of this scale with debt, a practice discouraged by bond rating agencies. Under the Free Cash policy, such capital items are now funded from Free Cash and The FY19 budget year marks the seventh implementation of the Town's Free Cash Policy. Under this policy, one defined use of available free cash is to pay for capital projects. Examples of suitable projects include DPW and Public Safety vehicles and equipment; building infrastructure components (heating, cooling, electrical, plumbing, etc.); office and technology equipment; and other available one-time revenues. Debt capacity is conserved for larger projects such as building construction and renovation, major roadway construction and repair, water/sewer infrastructure, and land acquisition for municipal use or to preserve open space.

From the \$2.8M certified Free Cash balance, \$1.36M is allocated to FY19 capital projects. This amount provides \$1.36M of capital investment in FY19 that will have no additional impact on the tax rate.

Cash over the eight-year period FY 2012-2019, which otherwise would have been financed with debt. Meanwhile, the Town's Assuming this year's Capital Budget is approved, more than \$10.5M of capital expenditures will have been accomplished with Free component of debt service attributable to small capital expenditures has been nearly eliminated, reclaiming capacity within the Proposition 2 ½ levy limit to address upcoming capital projects of larger scale.

# Capital Projects for FY2019

The Committee has reviewed the projects in the Capital Improvement Program for Fiscal Year 2019 and has prioritized as follows:

Priority	Description
1	Projects that involve correcting a current Safety or Health issue, and/or to meet a Federal or State legal requirement
7	Projects that are necessary to maintain the Town's current infrastructure:
	Buildings - Projects necessary to maintain existing Town buildings, not including projects to expand or modernize facilities.
	Equipment - Projects necessary to replace old existing equipment, which is no longer cost effective to repair with similar equipment
3	Projects that are required to increase capacity of existing facilities in order to accommodate the increase in growth of the Town.
4	Projects that are designed to modernize and upgrade existing Town facilities.

The committee considers all the capital projects proposed, and that have been in the Capital plan for many years. From those proposals, the committee recommends the capital projects below in this year's warrant articles. The Committee votes are shown in parentheses. Numerical votes are shown in Yes-No-Abstain order relative to a motion to recommend approval. Fewer than six total votes reflect the absence of one or more members at the time of the vote.

Planned sources of funding are noted in the comments for each project.

## Municipal Departments

Project	Sponsor	Cost	Priority	Recommend Approval?
Police Cruiser Replacement	Police	\$87,000	2	YES (4-0-0)

Replaces a 2013 Dodge Charger and a 2015 Ford SUV Interceptor. • •

Funded from free cash. No additional impact to tax rate.

Project	Sponsor	Cost	Priority	Recommend Approval?	
GIS Aerial Photography	MIS / GIS	\$140,000	2	YES (4-0-0)	

Updates Photogrammetry, Planimetric and Topographic Data.

Funded from free cash. No additional impact to tax rate.

Project	Sponsor	Cost	Priority	Recommend Approval?
One Ton Truck w/ Hot Box & Plow	Public Works - Highway	\$140,000	2	YES (4-0-0)

Replaces a 2008 one-ton truck with new vehicle outfitted with an asphalt box.

Funded from free cash. No additional impact to tax rate.

		Cost	Priority	Recommend Approval?
Street Sweeper Replacement Public Works - H	Highway 8:	\$231,000	2	YES (4-0-0)

Replaces a 2007 Street Sweeper.

Funded from free cash. No additional impact to tax rate.

Project	Sponsor	Cost	Priority	Recommend Approval?
Skid Steer Replacement	Public Works - Highway	\$105,000	2	YES (4-0-0)

Replaces a 2006 Skid Steer Loader.

Funded from free cash. No additional impact to tax rate.

Project	Sponsor	Cost	Priority	Recommend Approval
Road Improvements & Maintenance	Public Works - Highway	\$300,000	2	YES (4-0-0)
Town do wood of the Charles Mountained Discount Mine of the CVOMI of the Charles of the Charles	Derromant Management Dland	EVO010 "Selection	25 Ctoto (1)	

Funds needed to supplement the Pavement Management Plan due to FY2019 reduction in State Chapter 90 Transportation

Funding.

Funded from free cash. No additional impact to tax rate.

## Municipal Departments (continued)

	7			4
Project	Sponsor	Cost	Priority	Recommend Approval?
Mini Excavator	Public Works – Water &	\$160,000	2	YES (4-0-0)
	Sewer			
■ Excavator (60/40% split \$96K Water Enterprise Funds / \$64K Sewer Enterprise Funds).	ater Enterprise Funds / \$64K S	ewer Enterprise Funds	.).	

Project	Sponsor	Cost	Priority	Recommend Approval?
Repair & Replace Water Mains	Public Works – Water	\$350,000	7	YES (4-0-0)
■ Replaces Water Mains and Service Lines	ce Lines			
Funded from Water Enterprise Funds.	unds.			

## School Department

Project	Sponsor	Cost	Priority	Recommend Approval?
Boiler Replacement - Zeh School	Northborough Schools	\$357,000	2	YES (4-0-0)
Funds Replacement of the Boiler.				
■ Funded from free cash No additional impact to tax rate	ional imnact to tax rate			

# Community Preservation Act Projects

Certain projects to be funded with Community Preservation Act monies may be presented at Town Meeting. Although often capital in Committee, in its financial advisory capacity, strives to review projects approved by the CPC and offer its recommendations at Town nature, these projects are not necessarily incorporated into the Capital Improvement Plan. Nevertheless, the Financial Planning Meeting. Because CPA projects do not compete for funding with Capital Improvement Plan projects, no Priority is assigned.

Pr	oject	Sponsor	Cost	Priority	Recommend Approval?
Li	ibrary Roof & Interior Repairs	Northborough Free Library	\$53,000	N/A	YES (4-0-0)
•	Funds to be used for repair and restoratio	storation of slate roof and chimney masonry and interior painting	nney masonry and inte	erior painting.	

Project	Sponsor	Cost	Priority	Recommend Approval?
Future Creation of Affordable	Northborough Affordable	\$100,000	N/A	YES (4-0-0)
Housing	Housing Corporation			

Funds to be used by Northborough Affordable Housing Corporation for future creation of affordable housing.

Project	Sponsor	Cost	Priority	Recommend Approval?
First Parish Unitarian Universalist	First Parish Church	\$52,000	N/A	YES (4-0-0)
Church Restoration				
• Finds the installation of a handican access ramp on the west side of the Meeting House	an access ramp on the west side	e of the Meeting Hous	ά	

Project	Sponsor	Cost	Priority	Recommend Approval?
Town Common Phase III	Department of Public	\$115,000	V/N	YES (4-0-0)
	Works			

Phase III of the Town Common project: design and construction costs associated with the donated parcel at 20 Rear Gale Street. -

Project	Sponsor	Cost	Priority	Recommend Approval?
Melican Middle School Field	Department of Public	\$287,250	N/A	YES (4-0-0)
Lighting Phase I	Works			

 Phase I of II; funds design/engineering services associated with the replacement of field lighting at the Melican Middle School. Northborough Financial Planning Committee Respectfully submitted,

February 28, 2018

Financial Planning Committee Recommendations for FY2019 Capital Project Warrant Articles Northborough Annual Town Meeting April 2018

Recommend Approval?	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES		YES	YES	YES	YES
Vote *	(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)		(4-0-0)	(4-0-0)	(4-0-0)	(4-0-0)
Priority	2	2	2	2	2	2	2	2	2	2	*	*		*	*	*	*
Funding Source	Free Cash	Free Cash	Free Cash	Free Cash	Free Cash	Free Cash	Sewer Enterprise Fund	Water Enterprise Fund	Water Enterprise Fund	Free Cash	CPA	CPA		CPA	CPA	CPA	CPA
Cost	87,000	140,000	140,000	231,000	105,000	300,000	64,000	000'96	350,000	357,000	53,000	100,000		52,000	115,000	287,250	255,000
Project	Police: Cruiser Replacement	MIS/GIS: Photography	DPW: One-Ton Dump Truck w/ Hot Box	DPW: Street Sweeper	DPW: Skid Steer	DPW: Road Improvements & Maintenance	Sewer: Excavator (60/40% split)	Water: Excavator (60/40% split)	Water: Repair / Replace Water Mains	School: Zeh School Boiler Replacement	CPA: Gale Library Roof & Interior Repairs	CPA: Northborough Affordable Housing	Corporation	CPA: First Parish Access Ramp	CPA: Town Common – Phase III	CPA: Melican Middle School Field Lighting	CPA: White Cliffs Debt
Article																	

Numerical votes shown in Yes-No-Abstain order relative to a motion to recommend approval. Fewer than six total votes reflects absence of one or more members. No capital project priority is assigned to CPA-funded projects. \*

PROJ	PROJECTS BY DEPARTMENT	Page #	Source of Funds	Six-Year Total	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Fire										
	Fire Station Addition/Renovation Ambulance Replacement SCBA Replacement	21 22 23	O 57 N	TBD 640,000 290.000		TBD 315,000 290,000			325,000	
	Pick-Up Truck Replacement Car One Replacement Rescue One Replacement	25 25 26	9 9 9 9	80,000 76,000 750,000			80,000	76,000		750,000
	Fire Subtotal			\$1,836,000	0\$	\$605,000	\$80,000	\$76,000	\$325,000	\$750,000
Police	e Police Cruiser Replacement	27	9	657,000	87,000	130,500	87,000	132,000	87,500	133,000
	Police Subtotal			\$657,000	\$87,000	\$130,500	\$87,000	\$132,000	\$87,500	\$133,000
Town	<b>Town Offices</b> Town Offices Building Repair Project Phase 2 Town Offices Building Repair Project Phase 3	28	2/6 2/6	TBD TBD		TBD	TBD			
	Town Hall Subtotal			0\$	80	0\$	0\$	80	80	0\$
Mana	Management Information Systems/Geographic Information Systems GIS Aerial Photography	on Systems 30	9	140,000	140,000					
	MIS/GIS Subtotal			\$140,000	\$140,000	\$0	80	\$0	0\$	0\$

PROJECTS BY DEPARTMENT	Page #	Source of Funds	Six-Year Total	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
DPW: Highway/Parks/Cemetery Division									
One-Ton Dum Truck w/Plow & Hothov	5	w	000 098	140,000		110 000		119,000	
Street Sweeper Replacement	32	9/6	504,000	231,000		000,00		273,000	
Skid Steer Replacement	33	ှိ ဖ	105,000	105,000					
Roadway Improvements/Maintenance Six-Wheel	34	9	1,800,000	300,000	300,000	300,000	300,000	300,000	300,000
Dump Truck w/ Spreader & Plow	35	9	913,000		271,000	•	343,000		299,000
Memorial Field Building Improvements Memorial	36	9	20,000		20,000				
Field Parking Lot Wall and Stairs One Ton Pick	37	9	TBD			TBD			
Up Truck w/plow	38	9	246,000		90,000	75,000		81,000	
Stump Grinder	39	9	000'09		000'09				
Loader	40	2/6	257,000			257,000			
Hudson Street Drainage Improvements Highway	41	2/6	200,000			200,000			
Garage Renovation/Expansion Wing Mower	42	2	TBD				TBD		TBD
Replacement	43	9	75,000				75,000		
Backhoe Replacement	44	9	235,000						235,000
Assabet Park ADA Rehabilitation	45	9	200,000						200,000
Highway/Parks/Cemetery Subtotal			\$5,314,000	\$776,000	\$771,000	\$942,000	\$718,000	\$773,000	\$1,334,000

PROJECTS BY DEPARTMENT	Page #	Source of Funds	Six-Year Total	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
DPW: Sewer Enterprise Fund Water/Sewer Garage Improvements Forbes Road Pump Station Improvements Church Street Pump Station Improvements SCADA System Inflow & Infiltration Mitigation	46 47 48 49 50	7/8 7 7 7	75,000 500,000 400,000 700,000 300,000		75,000	200,000	400,000	TBD 300,000	
Wesson Terrace Pump Station Improvements Town Hall Pump Station Improvements Sewer Enterprise Fund Subtotal	51	7	400,000 350,000 <b>\$2,725,000</b>	0\$	\$75,000	\$500,000	\$1,100,000	400,000 <b>\$700,000</b>	350,000 <b>\$350,000</b>
DPW: Water Enterprise Fund  Excavator Repair/Replace Water Mains and Services Water Storage Tank Rehab/Replacement Reservoir Dam Compliance Utility Tractor	53 54 55 56 57	7/8 8 8 8 7/8	160,000 800,000 850,000 900,000 80,000	160,000	100,000	750,000	80,000	50,000	400,000
Water Enterprise Fund Subtotal			\$2,790,000	\$510,000	\$100,000	\$850,000	\$80,000	\$850,000	\$400,000
TOTAL GENERAL GOVERNMENT (NON-SCHOOL)  Fire Subtotal Police Subtotal Town Offices Subtotal MIS/GIS Subtotal DPW: Highway/Parks/Cemetery Subtotal DPW: Sewer Enterprise Fund Subtotal DPW: Water Enterprise Fund Subtotal			\$1,836,000 \$657,000 \$140,000 \$5,314,000 \$2,725,000 \$2,790,000	\$0 \$87,000 \$140,000 \$776,000 \$510,000	\$605,000 \$130,500 \$0 \$771,000 \$75,000 \$1,681,500	\$80,000 \$87,000 \$0 \$0 \$942,000 \$500,000 \$850,000	\$76,000 \$132,000 \$0 \$0 \$718,000 \$1,100,000 \$80,000	\$325,000 \$87,500 \$0 \$0 \$773,000 \$700,000 \$850,000	\$750,000 \$133,000 \$0 \$0 \$1,334,000 \$350,000 \$350,000

PROJECTS BY DEPARTMENT	Page #	Source of Funds	Six-Year Total	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Northborough K-8 Public Schools Summary of School projects Peaslee Elementary									
**Floor Tile Replacement **Parkina Lot/Walkwav Pavina	29 60	6 2/6	50,000 230.000		50,000 230.000				
**Design / Fire & Sprinkler Systems	61	2/3	480,000				480,000		
Feasibility Study	62	2/3	200,000				200,000		
Architectural Fees & Construction	62	2/3	28,700,000						28,700,000
Zeh Elementary									
Boiler Replacement	63	9	357,000	357,000					
Roof Repairs	64	2/6	430,000			430,000			
Melican Middle School									
Walkway Paving	65	9	131,000		131,000				
Feasibility Study	99	2/3	200,000					200,000	
Architect Fees/Renovation (est TBD in FY2024)	99	2/3	TBD						TBD
Integrated Telephone Clock/Bell System	29	2/6	200,000						200,000
Tennis Court Resurfacing/Fencing	89	2/6	100,000						100,000
Northborough K-8 Public Schools Subtotal			\$31,678,000	\$357,000	\$411,000	\$430,000	\$980,000	\$500,000	\$29,000,000

<sup>\*\*</sup>If Peaslee School renovation projects does not move forward, these projects will need to be included in the capital plan for funding.

	(7) Sewer Enterprise Fund	(8) Water Enterprise Fund	
	(5) EMS Revolving Fund Fees	(6) Free Cash / Other	
	(3) State Aid	(4) Trust Funds	
Source of Funds Legend	(1) Operating Revenues	(2) Municipal GO Bonds	

### Article 24 Consolidated Personnel Bylaw Amendments 2018 Annual Town Meeting

The proposed amendment to the Consolidated Personnel Bylaw 1-64 consists of the following:

1. Adoption of the General Compensation scale in 1-64-350 Schedule B. The proposed change is a 2% increase in compensation rates for non-union municipal employee positions effective July 1, 2018. The proposed increase is consistent with the average increase of the Town's collective bargaining units for FY2019 as required by the Town Personnel Bylaw.

### 1-64-340 Schedule A.

### Classification of Positions by Occupational Groups and Assignment to Compensation Grades

### **Grade Position Title**

### A Board Secretary

Cable Access Television Studio Assistant

Custodian

Financial Assistant Library Assistant Office Assistant Program Coordinator

Trogram Coordinator

### **B** Administrative Assistant

Assessors Assistant

**Assistant Tax Collector** 

Assistant Town Accountant

**Assistant Town Clerk** 

Circulation Desk Supervisor Hazardous Materials Assistant Light Equipment Operator

Recreation Program Supervisor

### C Conservation Agent

Counselor

**Executive Assistant** 

Heavy Equipment Operator

Librarian

Senior Center Outreach Coordinator

Water & Sewer System Maintenance Worker

### **D** Assistant Town Engineer

Assistant Treasurer/Collector

Cable Access Director

Cemetery Superintendent

Dog Officer

Highway/Parks Supervisor

**Inspectors** 

Mechanic

Veterans' Agent

Water & Sewer Supervisor

### E Assessor

Assistant Director, Library

Assistant Director, Family & Youth Services

### F Assistant Director MIS/GIS

Director, Recreation

Director, Family & Youth Services

Director, Senior Center

Health Agent

Highway/Parks Superintendent

Town Clerk

Water & Sewer Superintendent

### **G** Assistant Town Administrator

Director, Library

Director MIS/GIS

Facilities Manager

Inspector of Buildings/Zoning Enforcement Officer

Police Lieutenant

Principal Assessor

Town Accountant

Town Planner

Treasurer/Collector

### **H** Assistant Director, DPW

Deputy Fire Chief

Town Engineer

### I Finance Director

### J Director of Public Works

Fire Chief

Police Chief

### Schedule B – Revised

### **General Compensation Effective July 1, 2018 (2% Increase)**

### **HOURLY**

GRADE	MINIMUM	MAXIMUM
${f A}$	\$19.82	\$25.77
В	\$21.95	\$28.53
$\mathbf{C}$	\$24.30	\$31.58
D	\$26.90	\$34.97
${f E}$	\$29.78	\$38.71
${f F}$	\$32.96	\$42.85
${f G}$	\$36.49	\$47.44
Н	\$40.40	\$52.52
I	\$43.23	\$56.20
J	\$46.25	\$60.13

### ANNUAL

GRADE	MINIMUM	MAXIMUM
$\mathbf{A}$	\$41,234.10	\$53,604.32
В	\$45,648.40	\$59,342.90
$\mathbf{C}$	\$50,535.28	\$65,695.82
D	\$55,945.32	\$72,728.91
${f E}$	\$61,934.51	\$80,514.87
${f F}$	\$68,564.88	\$89,134.33
G	\$75,905.06	\$98,676.59
H	\$84,031.05	\$109,240.38
I	\$89,913.26	\$116,887.20
J	\$96,207.15	\$125,069.29

### **Miscellaneous Compensation**

### Merit-Based<sup>1</sup> - Eligible for General Salary/Wage Adjustment

Substitute Librarian	Minimum:	\$24.30	Maximum: \$31.58 per hour
Substitute Library Assistant	Minimum:	\$19.82	Maximum: \$25.80 per hour
Call Inspector	Minimum:	\$26.92	Maximum: \$34.96 per hour
Call Firefighter Trainee	Minimum:	\$ 18.28	Maximum: \$ 23.78 per hour
Call Firefighter	Minimum:	\$ 20.26	Maximum: \$ 26.34 per hour
Call Firefighter/EMT or Paramedic	Minimum:	\$ 22.42	Maximum: \$ 29.16 per hour

Special Police Officer Minimum: \$17.97 Maximum: \$29.67

### Not Merit-Based – Pay rates/ranges adjusted as market conditions warrant

Assistant Dog Officer	Per call: \$4/phone call, \$	20/call-out; \$30/kennel call	
Part-time Dispatcher	Rates per Union Contract		
Library Page	Minimum: \$11.00	Maximum: \$13.00/hour	
Seasonal Staff A	Minimum: \$11.00	Maximum: \$14.00/hour	
Seasonal Staff B	Minimum: \$ 12.00	Maximum: \$15.00/hour	
Seasonal Staff C	Minimum: \$15.00	Maximum: \$18.00/hour	
Senior Center Van Driver	Minimum: \$13.50	Maximum: \$16.50/ hour	
Stipends:			
Inspector of Animals		\$5,000 - \$6,000 per year	
<b>Emergency Preparedness Director</b>		\$5,000 - \$6,000 per year	
Sealer of Weights/Inspector of Measures		\$3,000 - \$4,000 per year	
Assistant to the Emergency Preparedness Director		\$500 per year	
Emergency Shelter Coordinator		\$500 per year	

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<sup>&</sup>lt;sup>1</sup> Assuming satisfactory performance and minimum level of pay achieved.